#### **DECREE №110/04**

## Of the Governor of the National Bank of Georgia

## May 25 2020

## **Tbilisi**

# On Approval of the Regulation on Establishing Regulatory Laboratory Framework by the National Bank of Georgia and its Use

Pursuant to Article 15, Paragraph 1, Subparagraph "g" of the Organic Law of Georgia on the National Bank of Georgia and Article 48, Paragraph 3 of the same Organic Law, I decree:

#### Article 1

Approve the Regulation on establishing Regulatory Laboratory framework by the National Bank of Georgia and its Use together with the attached appendix.

#### Article 2

This Decree shall enter into force upon publication.

Koba Gvenetadze Governor of the National Bank of Georgia

## Regulation on Establishing Regulatory Laboratory Framework by the National Bank of Georgia and its Use

#### **Article 1. General Provisions**

- 1. This Regulation defines the basic principles of the establishment and operation of the Regulatory Laboratory by the National Bank of Georgia (hereinafter the National Bank), the conditions and procedure for its use.
- 2. The purpose of using the Regulatory Laboratory is to test innovative financial services or/and products created in the conditions of rapidly developing financial technologies, to promote their development and market access at a lower cost, as well as to identify the need for new regulatory requirements or/and changes to existing requirements that may be necessary for the use of innovative financial services or/and products within the National Bank's supervisory authority.
- 3. The Regulatory Laboratory defined by this Regulation may be used by entities under the supervision of the National Bank who wish to offer innovative financial services or/and products in the financial sector, but contradicts the requirements of the National Bank or/and requires consent.

#### Article 2. Definition of Terms

- a) **Regulatory Laboratory** Framework created by the National Bank to test innovative financial services or/and products in a test environment;
- b) **New Financial Technology** Software or/and other technology used to improve or/and automate the development, delivery and use of innovative financial services or/and products;
- c) **Applicant** Entity under the supervision of the National Bank, which wants to offer innovative financial services or/and products in the financial sector, however, this contradicts the requirements of the National Bank or/and requires consent, and it applies to the National Bank in accordance with this Regulation;
- d) **Special Focus Group** A group of individuals, members of which voluntarily wish to take part in innovative financial services or/and product tests.

### Article 3. Criteria for participation in the Regulatory Laboratory

To participate in the Regulatory Laboratory, the financial services or/and product provided by the Applicant must meet the following criteria:

a) The Applicant must use new financial technology for the local market and the financial services or/and products as evaluated by the National Bank, provided that the financial services or/and products meet at least one of the following conditions:

- i. Increase the availability, efficiency, security or/and quality of financial services or/and products;
- ii. Improve the risk management efficiency of entities under the supervision of the National Bank;
- iii. Give consumers significant additional benefits;
- iv. Serve to increase financial involvement;
- b) The financial services or/and product offered by the Applicant must require the consent of the National Bank or/and the need for a change in the relevant regulatory framework of the National Bank or the definition of new regulatory requirements;
- c) The Applicant must have assessed the usefulness, functionality and related risks of the financial services or/and product presented.

## Article 4. Application to the National Bank to use the Regulatory Laboratory and information to be submitted

- 1. The Applicant applies to the National Bank through the structural unit(s) supervising its activities.
- 2. The Applicant shall submit to the National Bank the completed application form specified in the Annex to this Regulation, which shall include, in particular, the substantiation of the submitted financial services or/and the product in compliance with the criteria outlined in this Regulation; Substantiation of compliance with the criteria outlined in Article 3(b) of this Regulation shall indicate the relevant rule, instruction, regulation, resolution, request or/and reference (date, number, article, etc.) established by the National Bank, which prevents implementation of financial services or/and product provided by the Applicant.
- 3. At the request of the National Bank, in the form and within the timeframe requested by the National Bank, the Applicant must submit:
  - a. The substantiation for how the Applicant intends to conduct innovative financial services or/and product activities, which should include:
    - i. A description of the expected results and qualitative and quantitative indicators of their evaluation;
    - ii. Substantiate access to financial services or/and resources needed to test the product in a test environment;
    - iii. If necessary, assess money laundering and terrorist financing risks and describe mitigation measures;
  - b. Strategy for a transition from test environment to a real environment;
  - c. Termination plan of innovative financial services or/and products, including in the event that the financial services or/and products are not successfully evaluated by the National Bank in the light of the qualitative and quantitative evaluation indicators provided by the Applicant and it will be necessary for the Applicant to terminate the relevant operations. The purpose of the plan is to ensure that the Applicant terminates operations in the

interests of the client and the financial system is not disrupted. It should be reviewed for any changes to the business / operating model. This plan should include:

- i. The circumstances under which innovative financial services or/and product termination plan should be implemented;
- ii. The reasons that may lead to the failure of the financial service or/and product;
- iii. Accountable internal organizational structural unit;
- iv. Procedures that should ensure the proactive identification and elimination of material risks that interfere with the plan;
- v. A plan of settlement with clients and a description of the guarantee mechanisms for the protection of their funds, if necessary.
- d. Information on informing consumers about the use of financial services or/and products in the test mode and additional mechanisms for their protection;
- e. Other additional information necessary to assess the financial services or/and product risk.

## Article 5. Stages of participation in the Regulatory Laboratory

- 1. Participation in the Regulatory Laboratory implies undertaking the following stages defined by the National Bank:
  - a) Idea testing;
  - b) Concept testing;
  - c) Test for product application in a real environment.
- 2. For moving to each next step, the previous one shall be considered as successful by the National Bank. The National Bank shall determine the conditions and deadlines required for each stage individually, taking into account the specific financial services or/and product specifics.

#### Article 6. Idea Testing

- 1. Upon receipt of the Applicant's application for the use of the Regulatory Laboratory, the National Bank shall evaluate the completeness of the submitted application and information and test the financial services or/and product idea. Testing an idea includes evaluating its innovation and systemic risks:
  - a. The National Bank considers as innovative financial services or/and products that meet the criteria set out in this Regulation. The offered financial services or/and product are not considered innovative if a similar financial service or/and product already exists in Georgia, unless the financial technology used by the Applicant or the method of using the existing technology can be considered innovative;
  - b. The financial services or/and products presented should not have the potential to have a material negative impact on systemic risks and should not increase the risks of money laundering and terrorist financing.

- 2. The National Bank is obliged to inform the Applicant about the results of the idea testing stage within 21 working days from the submission of the written application. This period may be extended by additional 30 working days.
- 3. In case of positive evaluation of the idea testing, the National Bank shall notify the Applicant of the successful completion of the first stage and the transition to the next stage.
- 4. In case of incomplete submission of the information provided in paragraphs 2 and 3 of Article 4 of this Regulation by the Applicant or/and if the National Bank considers the financial services or/and products submitted by the Applicant to be inconsistent with the criteria outlined in this Regulation, the National Bank, within the period specified in paragraph 2, with the relevant justification, refuses in writing to the Applicant.

## Article 7. Concept Testing

- 1. Concept testing or testing of a demonstration model involves testing a presented financial service or/and product in a test environment. At this stage, the National Bank discusses with the Applicant and determines the scale and duration of testing, reporting frequency and evaluation indicators for successful completion of testing.
- 2. Demonstration model testing may be conducted on a Special Focus Group, which may consist of the Applicant's staff. Innovative financial services or/and products should not be available to real customers at this stage.
- 3. In case of successful testing of the demonstration model, the Applicant is allowed to proceed to the stage of testing the use of the operations in the real environment, otherwise the National Bank, with appropriate justification, refuses in writing the Applicant to continue the process in the Regulatory Laboratory.
- 4. In case of successful testing of the demonstration model, the National Bank publishes information on the launch of the testing process of the presented financial services or/and product in the real environment through its website.

#### Article 8. Test for product application in real environment

- 1. Test for product application in a real environment means testing the financial services or/and product offered by the Applicant in a real environment, taking into account the restrictions or/and lightened regulatory conditions within the scope of its authority.
- 2. The National Bank shall determine the limits on operational and money laundering and terrorist financing risks for the use of the financial services or/and product presented in the environment, as well as the lightened regulatory conditions that may be required to test the financial services or/and product in a real environment, indicators by relevant time periods and reporting deadlines. These restrictions, lightened regulatory conditions, test-taking indicators and reporting deadlines are determined individually, taking into account the specific financial services or/and product specifics.
- 3. Periodically submitted reports by the Applicant shall include:

- a) Results of key indicators, key achievements and statistical information, including information on fraud or operational incidents;
- b) Substantial problems related to technology;
- c) Customer complaints related to incidents;
- d) Other additional information to be determined by the National Bank on a case-by-case basis.
- 4. The National Bank publishes information on the testing provided financial services or/and product in real environment through its own website.

## Article 9. Leaving the Regulatory Laboratory

- 1. After the end of the real-world use testing period, the Applicant submits the final test results. The National Bank will evaluate the submitted final results and within 21 working days from their submission, notify the Applicant in writing about the evaluation results. This period may be extended by an additional 30 working days.
- 2. The National Bank positively evaluates the financial services or/and products provided by the Applicant if, among others, the following conditions are met:
  - a. The Applicant has achieved the predetermined goal;
  - b. The presented financial or/and product testing showed the desired results and low systemic risk potential.
- 3. If the submitted financial services or/and products have been assessed positively in accordance with paragraph 2 of this Article, the National Bank is authorized to:
  - To remove the additional requirements / restrictions set for the Applicant during the testing, which the Applicant had imposed during his / her participation in the Regulatory Laboratory;
  - b. If necessary, consider reflecting or/and modifying regulatory requirements for the use of innovative financial services or/and products in the supervisory framework and supervisory approaches.
- 4. If the test results show that the Applicant is not operating properly, which is reflected in the significant lag from the qualitative and quantitative indicators identified during the testing or/and the identification of significant and potential systemic risks, the National Bank:
  - a. Makes a decision on the negative evaluation of the service or/and product provided by the Applicant and testing process termination;
  - b. Is authorized, as necessary, change the requirements, restrictions and time limits specified in Article 8 (2) of this Regulation.
- 5. In the event of a negative evaluation of the final test result or/and termination of testing, the Applicant shall immediately implement an innovative financial service or/and product use termination plan submitted to the National Bank.